



County Administrative Office

Fire District Funding Presentation

Gary McBride
Chief Executive Officer
September 24. 2019

Don Trapp
Interim Fire Chief/Warden

Direction from Board of Directors – June 11, 2019 Item 96

- Directed the CEO and interim Fire Chief to explore funding mechanisms to pay for fire and emergency services in San Bernardino County that must be put to voters by January 1, 2021, and return to the Board within 90 days to discuss those funding alternatives.
- Directed staff to set a date on which funding for FP-5 will sunset.

Seven Separate Actions Affect the Service Zone FP-5 Parcel Tax

1. June 2006 - Helendale Voters

Approved a parcel tax of \$117 per parcel with an annual inflationary increase of up to 3%. The purpose of the parcel tax is to provide financing for an increased level of fire and emergency services. The 2019-20 tax is \$157.26 per parcel.

2. March 2014 - LAFCO

Approved an annexation proposal initiated by the Helendale Community Services District. LAFCO staff expanded the consideration to include the annexation of a single parcel (240 acres) into Service Zone FP-5 to correct a split parcel issue at the eastern boundary of the zone.

3. July 2016 - LAFCO

Annexation of the City of San Bernardino to SBCFPD and Service Zone FP-5 became effective.

4. July 2016 - LAFCO

Annexation of the Twentynine Palms Fire Department to SBCFPD and Service Zone FP-5 became effective.

Seven Separate Actions Affect the Service Zone FP-5 Parcel Tax (continued)

5. July 2016 - LAFCO

Annexation of the City of Needles to SBCFPD and Service Zone FP-5 became effective.

6. July 2017 - LAFCO

Annexation of the City of Upland to SBCFPD and Service Zone FP-5 (City of Upland and Community of San Antonio Heights) became effective.

7. October 2018 – San Bernardino County Fire Protection District

Adopted Resolution to expand the boundaries of Service Zone FP-5 to include all territory within the jurisdiction of SBCFPD.

Fire District Budget

2019-20 Budgeted Revenue by Type

Budget Unit/Zone	County				Total Revenue
	Property Taxes	Fees/Contracts/ Other Revenue	General Fund	FP-5 Special Tax	
Mountain	13,974,056	2,833,990	1,067,990	5,438,903	23,314,939
North Desert	15,653,165	11,246,127	6,318,393	11,781,090	44,998,775
South Desert	6,812,212	2,588,792	993,538	9,550,111	19,944,653
Valley	44,930,849	32,644,329	-	14,717,632	92,292,810
Admin/Special Ops.	10,834,431	5,091,384	5,285,554	-	21,211,369
Total	92,204,713	54,404,622	13,665,475	41,487,736	201,762,546

Note: Total FP-5 Special Tax revenue of \$41.5 million does not include \$1.2 million budgeted in 2019-20 from a recommended 3% inflationary increase that was not approved by the Board on June 11, 2019 (Item #96).

FP-5 Revenue Breakdown

Budget Unit/Zone	Voter-Approved	LAFCO-Approved Annexations					Board-Approved	Grand Total
	Helendale/ Silver Lakes	Needles	Twentynine Palms	San Bernardino	Upland/San Antonio Heights	Sub-Total LAFCO Approved	FP-5 Expansion	
Mountain						-	5,438,903	5,438,903
North Desert	1,172,472					-	10,608,618	11,781,090
South Desert		468,345	2,330,034			2,798,379	6,751,732	9,550,111
Valley				7,838,721	3,313,830	11,152,551	3,565,081	14,717,632
Admin/Special Ops.						-		-
Total	1,172,472	468,345	2,330,034	7,838,721	3,313,830	13,950,930	26,364,334	41,487,736

Note: Total FP-5 Special Tax revenue of \$41.5 million does not include \$1.2 million budgeted in 2019-20 from a recommended 3% inflationary increase that was not approved by the Board on June 11, 2019 (Item #96).

Current Ongoing Five-Year Financial Forecast (in millions)

	<u>2020-21</u>	<u>2021-22</u>	<u>2022-23</u>	<u>2023-24</u>	<u>2024-25</u>	Total Through 2024-25
Carryover Available/(Deficit)	(3.5)					(3.5)
Change In Revenue	2.7	2.7	4.0	4.2	4.2	17.8
Change In Costs	<u>(7.5)</u>	<u>(5.2)</u>	<u>(4.3)</u>	<u>(8.4)</u>	<u>4.9</u>	<u>(20.5)</u>
Funds Available/(Deficit)	(8.3)	(2.5)	(0.3)	(4.2)	9.1	(6.2)
Cumulative Funds Available/(Deficit)	(8.3)	(10.8)	(11.1)	(15.3)	(6.2)	

Funding Alternatives (in millions)

	FP-5 Special Tax			Current Status		Service Enhancement Requests
	Board Expansion	LAFCO Annexations	Helendale	Projected Operating Deficit	Unfunded Capital/Vehicle Replacement	
FY 2021-22	26.4	13.9	1.2	10.8	12.6	18.9
Cumulative Amount	26.4	40.3	41.5	52.3	64.9	83.8

Notes:

- All amounts are based on 2021-22 projected estimates, which represent the year a new funding alternative could be implemented.
- Does not include \$147.1 million of one-time capital backlog. Additionally, these alternatives assume the County continues to allocate \$13.7 million in General Fund to County Fire.

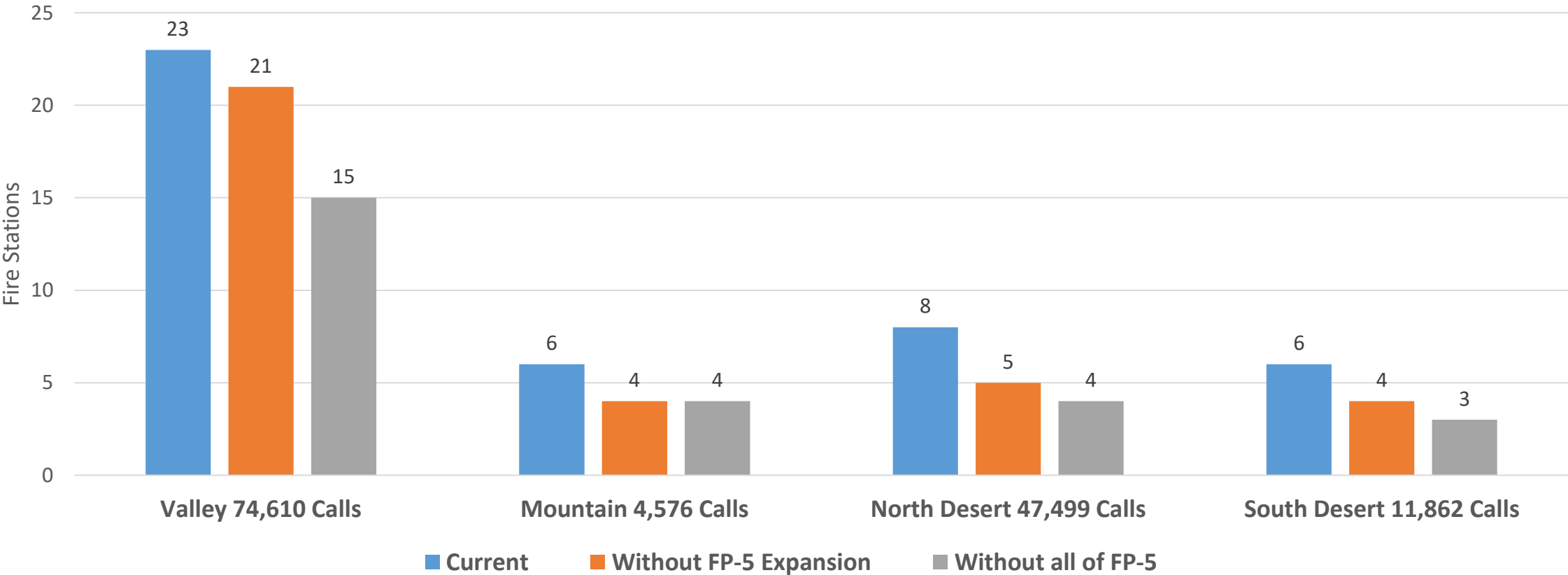
Operational Impacts

Incidents by Type (2018)

Service Zone	Fires	Rescues	EMS	Other	Total
Mountain Regional Service Zone	232	330	3,114	900	4,576
North Desert Regional Service Zone	2,413	3,848	36,588	4,650	47,499
South Desert Regional Service Zone	619	725	9,320	1,198	11,862
Valley Regional Service Zone	4,051	6,642	56,097	7,820	74,610
Totals	7,315	11,545	105,119	14,568	138,547
Call Volume Percentage	5.3%	8.3%	75.9%	10.5%	
Time On Task	22.5%	10.1%	64.2%	3.2%	

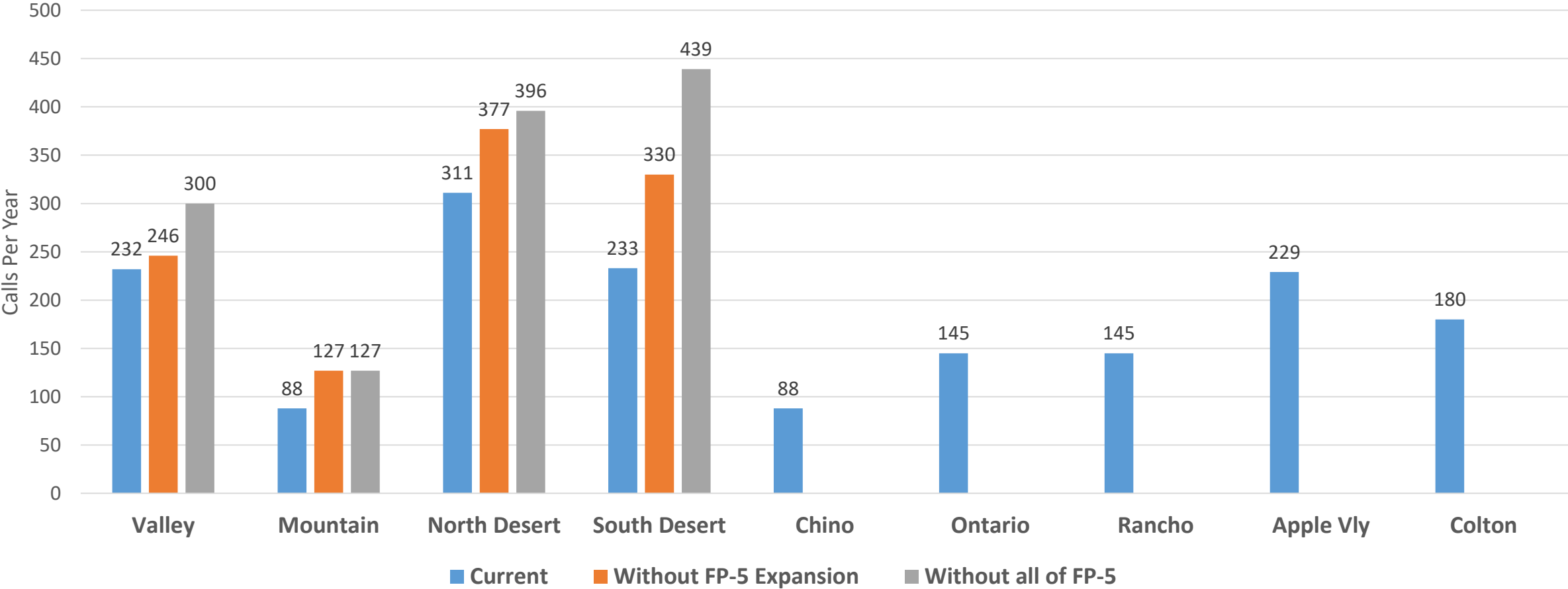
Firehouse Magazine 2019 Run Survey: County Fire was 13th busiest in the Nation for call volume
ME-224 was 8th busiest Engine in the Nation

Staffed Fire Stations by Zone would decrease between 9-17 stations throughout the District

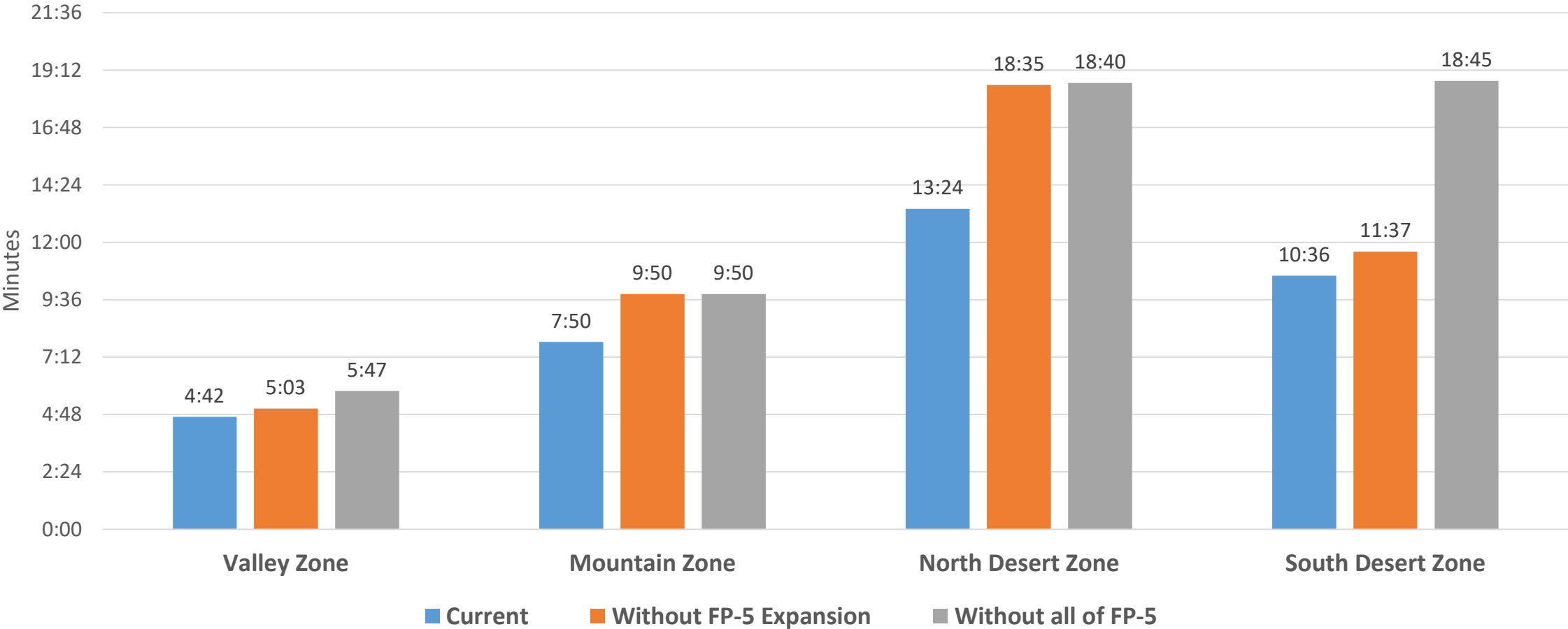


Increase in Annual Calls per Firefighter with Station Closures

Calls Per Firefighter by Zone



Average Response Times



Total Staffing Reductions

Service Zone	Current Staffing Level	Staffing Without FP-5 Expansion	Staffing Without Entire FP-5
Administration / Special Operations	44	37	25
Mountain Regional Service Zone	54	36	36
North Desert Regional Service Zone	153	126	120
South Desert Regional Service Zone	51	36	27
Valley Regional Service Zone	321	303	249
Totals	623	538	457
Assistant Chief	7	6	5
Battalion Chief	26	20	17
Captain	181	154	132
Engineer	181	157	129
Firefighter	228	201	174
Totals	623	538	457

Alternative Funding Sources that Require Voter Approval

Alternative funding sources that require voter approval

- Special Taxes
 - Parcel Tax
 - Fire Tax
 - Community Facilities District

- Transaction Tax
 - General Purpose
 - Special Purpose

- What is the scope of the FP-5 roll back?
- How much revenue do we try to replace?
- What tax methodology should we use?