# REPORT/RECOMMENDATION TO THE BOARD OF SUPERVISORS OF SAN BERNARDINO COUNTY AND RECORD OF ACTION

March 28, 2023

#### **FROM**

DON DAY, Director, Project and Facilities Management Department VICTOR TORDESILLAS, Director, Department of Risk Management

#### **SUBJECT**

Continuation of Emergency Related to Recovery from Fire at 172 W. 3<sup>rd</sup> Street in San Bernardino

# **RECOMMENDATION(S)**

Continue the finding, first made by the Board of Supervisors on June 28, 2022, that there is substantial evidence that the fire at 172 W. 3<sup>rd</sup> Street on June 19, 2022, created an emergency pursuant to Public Contract Code section 22050 requiring immediate action to prevent or mitigate the loss or impairment of life, health, property and essential public services, necessitating fire remediation activities at 172 W. 3<sup>rd</sup> Street and remodel/renovations of portions of 268 W. Hospitality Lane, San Bernardino, to allow staff to provide services, and will not permit the delay resulting from a formal competitive solicitation of bids to procure remediation and construction services, and delegate authority, originally by Resolution on June 28, 2022, amended September 13, 2022, to the Chief Executive Officer to direct the Purchasing Agent to issue purchase orders and/or execute contracts, in a total amount not to exceed \$8,000,000, for any remediation, construction, and modifications of internal and external structures related to the fire, finding that the issuance of these purchase orders and/or contracts is necessary to respond to this emergency pursuant to Public Contract Code sections 22035 and 22050 (Four votes required).

(Presenter: Don Day, Director, 387-5000)

### **COUNTY AND CHIEF EXECUTIVE OFFICER GOALS & OBJECTIVES**

Provide for the Safety, Health and Social Service Needs of County Residents.

#### FINANCIAL IMPACT

Approval of this item will not result in the use of Discretionary General Funding (Net County Cost). It is recommended that the project costs of \$8,000,000 be funded with insurance proceeds. In the event that the estimated fire remediation expenses exceed the approved insurance proceeds, a recommendation for Discretionary General Funding will be presented for the Board of Supervisors (Board) consideration at a future meeting.

The Project and Facilities Management Department (PFMD) will closely monitor and evaluate construction costs associated with the accommodation of employees displaced by the fire, which occurred on June 19, 2022, at 172 W. 3<sup>rd</sup> Street. The costs associated with addressing or preventing the effects of the fire will be applied to an existing Capital Improvement Program (CIP) Project for 268 W. Hospitality Lane renovations (WBSE 10.10.1290), as well as the new 172 W. 3<sup>rd</sup> Street Fire Damage CIP Project (WBSE 10.10.1312) established to track remediation

costs. No budget adjustments are requested at this time but will be presented to the Board for consideration at a future date, if necessary.

#### **BACKGROUND INFORMATION**

On June 19, 2022, the County experienced severe property loss from a major fire that swept through 172 W. 3<sup>rd</sup> Street in San Bernardino. This building is County-owned, which provided workspace for various County departments, including Land Use Services - Code Enforcement (Code Enforcement). Code Enforcement occupied space on the 4<sup>th</sup> floor of the building where the fire inflicted the most damage. The County requires office space for Code Enforcement employees to safely work and continue to provide essential public services.

On June 28, 2022 (Item No. 63), the Board found that there was substantial evidence that the fire at 172 W. 3<sup>rd</sup> Street on June 19, 2022, created an emergency pursuant to Public Contract Code section 22050, requiring immediate action to prevent or mitigate the loss or impairment of life, health, property and essential public services, necessitating fire remediation activities at 172 W. 3<sup>rd</sup> Street, and remodel/renovations of portions of 268 W. Hospitality Lane in San Bernardino, to allow for the relocation of staff from Code Enforcement to continue to provide services. The Board found that the emergency must not be further delayed by a formal competitive solicitation of bids to procure remediation and construction services. The Board also approved Resolution No. 2022-131 authorizing the Chief Executive Officer (CEO) to direct the Purchasing Agent to issue purchase orders and/or execute contracts, in a total amount not to exceed \$5,000,000, for any remediation, construction, and modifications related to the fire. As long as the issuance of these purchase orders and/or contracts is necessary to respond to this emergency pursuant to Public Contract Code sections 22035 and 22050, the Director of PFMD is authorized to accept the work when 100% complete and execute and file the Notice of Completion.

On September 13, 2022 (Item No. 44), the Board approved Resolution No. 2022-180 to increase the not to exceed original project budget from \$5,000,000 to \$8,000,000 for any remediation, construction, and modifications related to the fire.

On January 10, 2023 (Item No. 31), the Board approved a modified recommendation to continue the emergency, removing the delegation language authorizing the CEO and Purchasing Agent to approve new contracts, in order to allow the Board additional time to evaluate the status of the emergency and action taken to date.

On January 24, 2023 (Item No. 37), the Board approved a recommendation to continue the emergency and reinstated the delegation language authorizing the CEO and Purchasing Agent to issue purchase orders and/or execute contracts, in a total amount not to exceed \$8,000,000, for any remediation, construction, and modifications related to the fire.

While the property at 172 W. 3<sup>rd</sup> Street undergoes remediation, PFMD continues to evaluate the property loss and options for providing workspace for displaced County departments and is working with the Risk Management Department (Risk Management) on insurance issues. Continuation of the emergency is recommended as immediate action. The continuation of the emergency action is required to provide a safe working environment for Code Enforcement employees in order to provide essential public services. Continuation of the delegation to the CEO and Purchasing Agent to approve contracts is recommended so that urgently required work may continue and the need for additional scopes of work can be addressed if necessary. PFMD anticipates work to be completed by August 2023 within the anticipated project budget of

\$8,000,000. Emergencies related to Public Contract Code Section 22050, once ordered, must be re-affirmed at each subsequent meeting until the emergency is terminated. The action in the Recommendation will meet this requirement.

## **PROCUREMENT**

To facilitate the remodel/renovations of portions of 268 W. Hospitality Lane in San Bernardino and allow for the relocation of staff from Code Enforcement, PFMD contacted Angeles Contractor Inc. (Angeles) and requested a scope of work, overview of construction, pricing, and schedule (Proposal). On July 14, 2022, Angeles submitted the requested Proposal to PFMD. PFMD reviewed the Proposal, and recommended proceeding. On July 21, 2022, PFMD submitted the Proposal and construction contract to the CEO for approval and authorization for the Purchasing Department (Purchasing) to execute the contract and issue a purchase order. PFMD received the executed Interoffice Memo approving the scope of work by the CEO on July 26, 2022. Purchasing executed the contract on July 27, 2022, and the scope of work was completed in January 2023.

On August 24, 2022, the Interim Director of Purchasing under the direction of the CEO, approved a contract with SafeworkCM to provide consultant services for the remediation of 172 W. 3<sup>rd</sup> Street in the amount of \$126,300. SafeworkCM was approved to collect, organize, and file all relevant project files for historical record as well as participate in daily coordination meetings with the various contractors and internal stakeholders. SafeworkCM also manages the compilation of contract documents and supports the County in its execution of various additional contracts. It is expected SafeworkCM will complete the contracted work by March 2023.

On November 2, 2022, the Interim Director of Purchasing under the direction of the CEO, approved a contract with Belfor USA Group Inc. (Belfor) to provide remediation, abatement, clean up and demolition services at 172 W. 3<sup>rd</sup> Street in the amount not to exceed \$4,126,860. Belfor is shoring the existing concrete structure, performing demolition work associated with the abatement and remediation scope, cleaning, storing, and returning all fire-damaged contents, office equipment and cataloging salvageable assets.

On November 23, 2022, the Interim Director of Purchasing approved a contract with Degenkolb for design services to provide a scope narrative to restore 172 W. 3<sup>rd</sup> Street to its pre-loss event condition, in an amount not to exceed \$89,280.

On December 6, 2022, the Interim Director of Purchasing approved a contract with Pacific EH&S Services, Inc. (Pacific), in the amount of \$125,000, to provide environmental monitoring services for the removal of hazardous materials.

On January 5, 2023, the CEO directed the Purchasing Agent to execute Amendment No. 1 with Belfor in the amount of \$2,988,000 for a total revised contract amount of \$7,114,860, to provide additional remediation services. The Purchasing Agent executed Amendment No. 1 with Belfor on January 11, 2023.

On February 16, 2023, the Interim Director of Purchasing approved Amendment No. 1 with Pacific, in the amount of \$159,960 for a total revised contract amount of \$284,960, for additional environmental monitoring services.

For any additional projects necessary to address the effects of the fire, PFMD will prepare a scope of work, quote and/or contract to be approved by the CEO and then signed by the

contractor. A purchase order will then be requested and finalized by Purchasing to engage the architect, engineer and/or contractor to provide the required construction services. Applicable provisions of the Government Code and Public Contract Code shall not apply.

# **REVIEW BY OTHERS**

This item has been reviewed by County Counsel (Katherine Hardy, Deputy County Counsel, 387-5455) on March 7, 2023; Risk Management (Victor Tordesillas, Director, 386-8623) on March 8, 2023; Purchasing (Bruce Cole, Supervising Buyer, 387-2148) on March 7, 2023; Project and Facilities Management (Robert Gilliam, Chief of Project Management, 387-5000) on March 8, 2023; Finance (Yael Verduzco, Principal Administrative Analyst, 387-5285) on March 10, 2023; and County Finance and Administration (Valerie Clay, Deputy Executive Officer, 387-5423) on March 10, 2023.

Record of Action of the Board of Supervisors San Bernardino County

# **APPROVED (CONSENT CALENDAR)**

Moved: Joe Baca, Jr. Seconded: Curt Hagman Ayes: Col. Paul Cook (Ret.), Jesse Armendarez, Dawn Rowe, Curt Hagman, Joe Baca, Jr.

Lynna Monell, CLERK OF THE BOARD

DATED: March 28, 2023



cc: File - Emergency/Fires- 172 W. 3rd Street Fire

CCM 03/31/2023