

**REPORT/RECOMMENDATION TO THE BOARD OF SUPERVISORS  
OF THE COUNTY OF SAN BERNARDINO  
AND RECORD OF ACTION**

**September 15, 2020**

**FROM**

**LUTHER SNOKE, Interim Director, Department of Public Works –Transportation**

**SUBJECT**

Measure "I" Local Street Pass-Through Funds Five-Year Capital Improvement Plan Project List and Expenditures Strategy

**RECOMMENDATION(S)**

Adopt **Resolution 2020-172** approving the annual update to the Measure "I" Local Street Pass-Through Funds Five-Year Capital Improvement Plan Project List (Attachment A) and the Expenditure Strategy (Attachment B) for 2020-21 through 2024-25.

(Presenter: Brendon Biggs, Assistant Director, 387-7906)

**COUNTY AND CHIEF EXECUTIVE OFFICER GOALS & OBJECTIVES**

**Operate in a Fiscally-Responsible and Business-Like Manner.**

**Ensure Development of a Well-Planned, Balanced, and Sustainable County.**

**Pursue County Goals and Objectives by Working with Other Agencies.**

**FINANCIAL IMPACT**

Approval of this item will not result in the use of Discretionary General Funding (Net County Cost) or cost to the Department of Public Works (Department). The Measure "I" Local Street Pass-Through Funds Five-Year Capital Improvement Plan (CIP) project list identifies projects assigned to utilize current and future Measure "I" sales tax revenues. Sufficient appropriation and revenue for continuing projects has been included in the Department's 2020-21 Transportation Budget and will be included in the future recommended budgets. Appropriation adjustments for new projects will be included in a future quarterly budget report.

**BACKGROUND INFORMATION**

Adoption of the resolution approves the annual update to the Measure "I" Local Street Pass-Through Funds Five-Year (2020-21 through 2024-25) CIP project list (Attachment A) and the Expenditure Strategy (Attachment B). The Measure "I" Local Street Pass-Through Funds are allocated to six subareas of the County, namely Colorado River, Morongo Basin, North Desert, Mountain, San Bernardino Valley, and Victor Valley. These funds must be spent only in the subarea in which it is collected. Each subarea project list included in the Measure "I" Local Street Pass-Through Funds Five-Year CIP is updated annually to reflect the addition of new projects; updates to existing projects that may have been delayed to future year(s) or moved to an earlier year; or revisions to cost estimates as necessary. As provided in more detail below, these documents are required by the "Measure "I" program and are provided to the San Bernardino County Transportation Authority (SBCTA). The documents ensure that the funds received are expended according to an approved plan which provides direction on the use of

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state and federal funds in a specific subarea. The resolution and project list will be submitted to the SBCTA for its records as a requirement of the Measure "I" program.

The quality of the roads in the County Maintained Road System are rated by what is called the Pavement Condition Index (PCI), which is a statewide standard that gives a score from 0-100, with 0 being a completely failed road and 100 being a newly paved or resurfaced road. A PCI of 80 or above is considered very good. The goal is to establish and maintain a system wide PCI of 80 or above for the entire road network. The PCI is calculated using a standardized method for each road segment based on the type, quantity and severity of pavement distress. This analysis is performed by the Department's pavement management team.

Projects are selected with input from maintenance and operations staff and are based on the greatest need. The highest priority is given to the projects that are safety-related and in need of immediate treatment to avoid costly future repairs. Additional priority consideration is given to high-volume roads and those most important to the interest of the general public and the economic development of the County. ICON pavement management software is used to develop project lists for each year based on the criteria mentioned above and the amount of funding available. Projects are often grouped together by geographical area in order gain economy of scale. Much of the work that is performed such as chip seals are considered preventative maintenance and will add several years to the life of the roadway.

On November 7, 1989, Measure "I" 1990-2010 (Measure "I" Ordinance 89-1) was passed by the voters of the County of San Bernardino (County), approving one-half of one percent sales tax to fund a 20-year road improvement program. Measure "I" Ordinance 89-1 expired on March 31, 2010; however, a 30-year extension to the Measure "I" program (Measure "I" 2010-2040) was passed by County voters on November 2, 2004 (Measure "I" Ordinance 04-01). This extension began funding road related projects on April 1, 2010.

The Expenditure Plans of Measure "I" Ordinance 89-1 and Ordinance 04-01 require each local jurisdiction receiving Local Street Projects Program revenue from sales tax to expend those funds pursuant to a five-year Capital Improvement Plan adopted by resolution of the local jurisdiction and updated annually. The Measure "I" Local Pass-Through Funds Five-Year Capital Improvement Plan Project List was previously approved by the Board on August 20, 2019 (Resolution No. 2019-136). An Amendment to the Measure "I" Local Pass-Through Funds Five-Year Capital Improvement Plan Project List was approved by the Board on June 9, 2020 (Resolution No. 2020-96).

Revenues from the sales tax must be used for transportation improvement and traffic management programs, which may include, but are not limited to administration, construction, maintenance, improvements and operations of local streets, roads, and highways, state highways, and freeways and other related purposes. These purposes include expenditures for planning, environmental reviews, engineering, right-of-way and design.

The total programmed cost of the transportation projects listed in the proposed Measure "I" Local Street Pass-Through Funds Five-Year CIP project list is \$48,507,260. Due to the impacts of the COVID-19 pandemic, Measure I carryover amounts in the amount of \$23,691,308 may be utilized to fund the 2020-21 project costs and may be utilized to cover the total revenue shortage over the next five years.

Updates to the project list include, but are not limited to, the following:

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- Projects completed for the Measure "I" funding share in 2020-21:
  - Trona Road, Phase I – maintenance overlay in the North Desert subarea
  - Seven Oaks Road and Other Roads – chip seal in the San Bernardino Mountain subarea
  - Traffic Signal Program – placement of 4-way stop in the San Bernardino Valley subarea
- Due to the available funding offered by Road Maintenance and Rehabilitation Account (RMRA) as well as the flexibility in delivering projects, the following projects were moved out of Measure "I" and onto the RMRA project list in 2020-21:
  - Trona Road, SH395 N/Searless Station Cutoff Road – overlay in the North Desert subarea
  - Needles Yard 15 – Pavement Improvements in the North Desert subarea
- Addition of new projects in 2020-21:
  - Wabash Avenue and Other Roads – slurry seal in the San Bernardino Valley subarea
  - Redwood Avenue and Other Roads – mill and overlay in the San Bernardino Valley subarea
  - Banana Avenue and Other Roads – mill and overlay in the San Bernardino Valley subarea
  - Ranchero Road – widening construction in the Victor Valley subarea

With respect to the Expenditure Strategy, the Department intends to expend Measure "I" revenue for a variety of eligible transportation related projects, which include rehabilitation and maintenance of pavement surfaces countywide (including, but not limited to, asphalt concrete reconstruction, asphalt concrete overlay, surface seals routine patching of existing asphalt concrete and Americans with Disabilities Act improvements) and may include projects to improve circulation, drainage and traffic control devices.

**PROCUREMENT**

Not applicable.

**REVIEW BY OTHERS**

This item has been reviewed by County Counsel (Suzanne Bryant, Deputy County Counsel, 387-5455) on August 17, 2020; Finance (Jessica Trillo, Administrative Analyst, 387-4222) on August 21, 2020; and County Finance and Administration (Matthew Erickson, County Chief Financial Officer, 387-5423) on August 28, 2020.

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Record of Action of the Board of Supervisors  
County of San Bernardino

**APPROVED (CONSENT CALENDAR)**

Moved: Josie Gonzales Seconded: Janice Rutherford  
Ayes: Janice Rutherford, Dawn Rowe, Curt Hagman, Josie Gonzales  
Absent: Robert A. Lovingood

Lynna Monell, CLERK OF THE BOARD

BY Lynna Monell

DATED: September 15, 2020



cc: w/Resolution  
File - Transportation w/attach  
CCM 09/23/2020