

San Bernardino County
2024-2025
Public Safety Realignment Plan
Assembly Bill 109

Produced by
San Bernardino County Community Corrections Partnership
Executive Committee

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SECTION 1

INTRODUCTION

In April 2011, the California Legislature passed the Public Safety Realignment Act (Assembly Bills 109 and 117), which created a significant change to the California correctional system. Specifically, the Realignment Act transferred responsibility for incarcerating, supervising, and treating lower-level inmates and parolees from the California Department of Corrections and Rehabilitation to the counties. Implementation took effect on October 1, 2011.

The tenets of the Realignment Act require that the state and counties use a data-driven approach to balance public safety and reduce recidivism. To accomplish this, a concerted effort has been made to invest in community corrections, evidence-based re-entry programs and services, as well as using alternative custody options.

This update, in conjunction with the annual Community Corrections Partnership Survey, affirms that San Bernardino County (County) continues to embrace the tenets of the Realignment Act and strives to implement innovative ways to reduce recidivism, foster public safety, and provide a path for our clients to become productive members of society.

San Bernardino County Community Corrections Partnership:

The fourteen-member Community Corrections Partnership (CCP) collaborates to prepare and develop an implementation plan (Plan) that will enable the County to meet the goals of the Realignment Act. The Plan is then voted on and approved by the CCP's Executive Committee who then provides recommendations to the County Board of Supervisors (Board). The Plan is deemed accepted unless the Board rejects the Plan with a four-fifths vote.

The CCP Executive Committee is currently comprised of the following:

- Chief Probation Officer (Chairperson)
- Chief of Police
- Sheriff/Coroner/Public Administrator
- District Attorney
- Public Defender
- Presiding Judge of the Superior Court or his/her designee
- Head of the Department of Social Services

SECTION 2

FISCAL INFORMATION – Fiscal Year 2024-25

The CCP approved allocation in the amount of \$148.5 million for the fiscal year (FY) 2024-25, which was distributed by the CCP amongst the member agencies with the understanding that all agencies are to provide a quarterly report on the financial activity and use of the realignment funds. The budgetary allocations were as follows:

Agency	2024-25 One-time AB 109 Funding	2024-25 Ongoing AB 109 Allocation	2024-25 Total AB 109 Funding
Sheriff/Coroner/Public Administrator	13,948,340	78,443,130	92,391,470
Probation	10,555,288	52,257,097	62,812,385
District Attorney	800,000	5,091,784	5,891,784
Public Defender		3,698,850	3,698,850
Human Services (DBH and others)		8,506,003	8,506,003
Workforce Development		320,536	320,536
Law & Justice Group Administration		213,690	213,690
Total	25,303,628	148,531,090	173,834,718

SECTION 3

PROBATION

Research supports that a combination of systematic interventions and evidenced-based practices culminate in an overall reduction of recidivism. This premise represents a primary goal of the Probation Department's (Probation) community corrections efforts. While there continues to be challenges, such as the number of clients with increased diverse criminogenic and sociogenic needs, Probation remains dedicated to the mission of protecting the community by assisting clients in becoming productive members of society. Probation achieves this through progressive supervision strategies, proactive rehabilitative efforts, and collaborative efforts with stakeholders.

REALIGNMENT SERVICES PROVIDED:

- **Day Reporting Centers:** Located in three of the main regions of the County in the Cities of San Bernardino (Central Valley), Fontana (West Valley), and Victorville (High Desert), each Day Reporting Center (DRC) represents a multi-agency collaboration designed to reduce recidivism by identifying and addressing the factors that can often lead to re-offending. In essence, these centers are a "one-stop" concept that offers a variety of comprehensive treatment services to assist clients in successfully transitioning back into the community.

Each DRC provides opportunities for clients to receive services that address concerns such as substance abuse, physical and mental health issues, finding and maintaining employment, and resources for family needs. Probation Officers located at the DRCs play a significant role in coordinating services. A critical component for Probation Officers in the success of DRC functions is developing a rapport with clients and being part of a more significant support group. Other County agencies co-located at the DRCs include the following:

- Department of Behavioral Health (Behavioral Health)
- Transitional Assistance
- Workforce Development
- Department of Public Health

For example, the Department of Public Health has a Health Specialist assigned to the DRCs. This specialist provides educational services that include:

- Nutrition/Diabetes Management
- Tobacco, Alcohol, and Substance Abuse Education
- Basic Hygiene
- Sexually Transmitted Disease Education

Each DRC is also assigned a Correctional Nurse that provides additional medical services, including:

- Basic medical triage
- Blood pressure checks
- Diabetic checks
- Assistance with obtaining prescribed medications
- Physician referrals
- Dental referrals

Community Based Organizations (CBOs) and contracted agencies are also utilized at the DRCs to augment the available resources.

DRC functions include, but are not limited to, the following program components:

- Orientation upon release from prison or County jail
 - Classification via an evidenced-based risk and assessment tool
 - Development of a comprehensive treatment plan
 - Daily check-in with DRC staff
 - Individualized and group counseling
 - Substance abuse and alcohol testing
 - Anger management
 - Domestic violence curriculum
 - Cognitive and Life Skills Development
 - Parenting and family reintegration
 - Health screenings
 - Educational services and GED preparation
 - Budgeting and money management
 - Vocational training
 - Work programs
 - Discharge planning
 - Aftercare
- **Supervision:** In addition to the need for providing services and resources, Probation is also responsible for continuing supervision of offenders in the community and ensuring they meet their required terms and conditions. Over the years, with the increase in the community corrections population, as well as the diversity of client needs, Probation has continued to develop several specialty supervision units to address specific areas of concern and to better allow for targeted supervision based on particular risks and needs. These include, but are not limited to:

- Mental Health Supervision
- Treatment Courts
- Driving Under the Influence (DUI)
- Domestic Violence
- Sex Offender
- Homeless Outreach/Housing

ACCOMPLISHMENTS – Fiscal Year 2023-24:

- **Veterans Treatment Court:** A collaboration between the Veteran's Court/Treatment Court teams, the facilitation of classes began under the Courage to Change Curriculum for Veteran clients. The Classes are a 16-part series, typically three classes per week with approximately five students in each class, wherein each client is evaluated to determine their specific needs. The curriculum is then tailored to the individual. For FY 2023-24, the program implemented a book club, wherein the veteran participants review books on a reading list that address recovery in conjunction with mental health for military service members. The book club was created at the request of the Veteran Treatment Court members to enhance dialogue and learning and build cohesiveness and comradery within the group. This fiscal year, the club has read and reviewed four (4) books.
- **Vocational Welding Program:** There were twenty-six (26) graduates from the Welding certification program this fiscal year. The Welding Trailer is a mobile program that provides clients with the opportunity to earn industry recognized certifications throughout all areas of the County. This fiscal year, the welding trailer provided welding certification services to Fontana, Joshua Tree, San Bernardino, and Victorville.
- **GED/HS Diploma through Five Keys Charter School:** For FY 2023-24, a total of one hundred fifty-five (155) students were enrolled in probation five keys and there were twenty-seven (27) graduates who earned their general education/high school degrees across all County regions. The Five Keys Charter School is housed within the Adult DRC's to provide students opportunities to obtain their GED or High School Diploma, with additional services for continuing education after graduation. worked together to adjust and adapt to ensure students received educational services.
- **Mobile Tattoo Removal Program:** This is a mobile program that covers all areas of the County and allows Probation clients who wish to have tattoos removed for improved confidence in their appearance. This opportunity can often provide a chance at a new life by allowing access to additional opportunities for employment and education that may have been prevented previously by their choice of body art. In FY 2023-24, the mobile tattoo service completed over one hundred eighty (180) treatments to clients throughout the County.

- **Forestry and Fire Recruitment Program (FFRP):** This program aims at providing training, skills, resources, and experiences needed to secure gainful employment in the Wildland and Forestry sector to those who have been incarcerated in state correctional Conservation Camps (“Fire Camps”). The program is an eight to twelve (8-12) week paid rigorous wildland firefighter training and credentialing program. Participants are provided with holistic case management, legal support, and financial literacy training as they deal with the challenges of reentry.
- **Multi-dimensional Anti-recidivism Partnership:** Probation established the Multi-dimensional Anti-recidivism Partnership (M.A.P.) program. M.A.P. is an innovative, community-based initiative designed to reduce recidivism rates by addressing the complex needs of justice involved individuals through evidence-based practices, personalized support, and community collaboration.
 - Community Solutions, Inc. (CSI) was contracted through a competitive procurement process to serve as the Program Administrator to operate the M.A.P. facilities throughout the county.
 - The goal of M.A.P. is to engage community-based organizations (CBOs) and treatment providers to offer services to justice involved clients from the Probation Department, as well as from allied County agencies. While M.A.P. sites were being acquired and developed, the M.A.P. program utilized Probation’s Adult Day Reporting Center sites as temporary service locations. Strong partnerships were forged with CBOs to offer evidence-based interventions and support at these temporary sites. For FY 2023-24, the M.A.P. Program Administrator has obtained over Twenty (20) CBOs committed to providing services to our clients.
 - The M.A.P. Program Administrator continues to actively expand referral sources to include the entire criminal justice community in San Bernardino by providing electronic referral options such as a web link and a QR code available to CCP Partnering agencies. For FY 2023-24, one hundred eighty-nine (189) referrals were received through the M.A.P. program.
 - Clients are referred to M.A.P. for assessment to help determine specific therapeutic services that will aid in changed behavior in the community and successful completion of Probation. For FY 2023-24, ninety-two (92) clients were enrolled to receive M.A.P. services.
 - M.A.P. Program Administrator continues to work with our local community colleges to generate collaborative partnerships for trade and certification programs to obtain certification and job placement services.
 - Probation secured a site for the San Bernardino M.A.P. campus to include classrooms and a warehouse for expanded vocational training.

- Probation continues to collaborate with Real Estate Services to locate and obtain properties to facilitate the growth of the M.A.P. program in the West End and High Desert areas as well as satellite campuses in Barstow, Joshua Tree, and Needles.
 - Probation is in the process of renovating a property in the City of Barstow for the M.A.P. campus.
- **Linking Homeless Clients to Housing Opportunities:** For FY 2023-24, Probation has provided temporary housing to approximately four hundred fifty-six (456) clients through our seventeen (17) Housing Provider contracts.
- **Community Action Response Engagement Program:** The Community Action Response Engagement (CARE) Program was developed to assist our local Law Enforcement partners in improving the delivery of services and resources to the homeless and vulnerable client population. CARE was launched in January 2022, and by June of 2024, the program expanded to include five (5) Probation Officers assigned to local city law enforcement agencies who work collaboratively to provide outreach to the homeless population. The CARE Unit also has one (1) Probation Officer assigned to the Sheriff/Coroner/Public Administrator (Sheriff) HOPE team.
 - CARE officers are committed to improving the quality of life in our communities by providing resources, assistance with housing, referrals for mental health services, substance abuse treatment, and basic hygiene needs.
 - CARE officers assist the Homeless Outreach Unit with Shelter Court events and Quality of Life operations focused on the homeless population.
 - CARE Officers participate in community outreach events developed to increase communication, education, and the delivery of services to various communities throughout our County. These events include collaboration with community and religious based organizations for the delivery of resources. CARE Officer activities also include drug presentations and assisting individuals with housing opportunities and detox/rehabilitation programs.
 - During the 2023-2024 fiscal year, the CARE Unit has participated in three (3) CARE operations in the cities of Chino, Fontana and Ontario. The purpose of these operations is to collaborate and conduct wellness checks on homeless and transient individuals within these jurisdictions. Housing and referrals for services are provided. There was a total of one hundred fifty-six (156) contacts, thirty-two (32) referrals made to services, thirty-two (32) hygiene kits distributed, seven (7) arrests and one (1) person was temporarily housed at a mental health stabilization center

- **Homeless Outreach Events:** During FY 2022-23, there were three-thousand four hundred seventy-two (3472) reported homeless contacts made. Our Homeless Outreach Unit engaged the community by linking services through our onsite DRCs, which include housing services, medical services, workforce development classes, transitional assistance, providing clothing and hygiene items, and food incentive cards.:
 - Officers from the Homeless Outreach Unit planned, coordinated, and participated in numerous events throughout the year to help at risk community members stabilize themselves through treatment and services offered. A sampling of such events include:
 - Shelter Court: A collaboration between Probation and the Courts wherein a temporary courtroom is set up in a local community location to allow homeless clients the ability to deal with outstanding court concerns. During FY 2023-24, Shelter Courts were held in Fontana, Redlands, Rialto, San Bernardino and Victorville where over six hundred (600) clients were served and over eighteen hundred (1800) court cases were heard and mitigated.
 - Resource Fairs: Resource fairs linked the homeless population to available resources such as housing, medical services, haircuts, showers and referrals for county provider agencies and community-based organizations. Fairs were held in the cities of Fontana, Redlands, Rialto, San Bernardino and in the City of Victorville.
 - The Homeless Outreach Unit participated in various events including a Step-Up Outreach in conjunction with the Salvation Army at encampments in July of 2023. They also participated in the Health Care in Action event (April 2024) with local law enforcement agencies wherein a mobile clinic was deployed to gather homeless around to provide services including nursing services and meeting with a case manager. They also hosted a Quarterly Homeless Outreach Regional Meeting with over eighty (80) attendees including various law enforcement agencies, county providers and Community Based Organizations.
 - In October 2023, the Homeless Outreach Unit collaborated with the Superior Courts, Veterans Court, and numerous providers and CBOs to provide the Veterans Standdown and Homeless Resource Event, open to homeless, transient and at-risk community population in the city of San Bernardino. Eighty (80) clients were serviced, and two hundred seventy (270) cases were heard and mitigated.
 - In November 2023, the Homeless Outreach Unit collaborated with a local community church in an event called Feed the Hungry. During this event, officers serviced the unhoused community with a meal

and were able to connect them with resources and refer individuals to housing.

- **Logistical Support Warehouse:** Probation is in the process of constructing a centralized logistical support warehouse. The warehouse will be used to help re-entry clients with an emphasis on the homeless population. Its purpose is to support the rising needs of these clients by providing the resources needed to expedite our response. The Capital Improvement Plan (CIP) for the warehouse has been approved and the location for the warehouse has been selected.

GOALS - Fiscal Year 2024-25:

1. When fully operational, the M.A.P. sites will serve as a comprehensive, one-stop wrap-around service hubs. We aim to integrate and expand services, strengthen community partnerships, and provide clients with a more comprehensive path to reintegration. The goal is to create an all-inclusive continuum of care that caters to the unique and diverse needs of the reentry population.
2. Foster strong relationships with all law enforcement and criminal justice agencies, promoting a culture of community and partnership. It is anticipated that stakeholders represented at the Community Corrections Partnership will actively refer clients to M.A.P. sites countywide, helping to lower recidivism rates.
3. Increase bed capacity with housing provider contracts and work towards additional contracts in the outlying areas of the county such as Barstow, Joshua Tree and Needles.
4. Continue to decrease the potential for recidivism in the justice involved homeless population by linking them to housing opportunities and conducting homeless outreach events and providing supplemental services throughout the County utilizing our Homeless Outreach Enhancement Trailer at events and in the community. The goal is to utilize the trailer on a monthly basis at local parks and areas that are known for encampments.
5. Expand CARE operations to other law enforcement agencies and promote the collaboration between or law enforcement community partners to improve the quality of life for the homeless populations in San Bernardino County.
6. Continue moving forward with building of the logistical support warehouse. The goal for FY 2024-25 is to have the building plans approved and begin construction.

SECTION 4

BEHAVIORAL HEALTH

The Choosing Healthy Options to Instill Change and Empowerment (CHOICE) program provides mental health services to Probation clients with severe mental illness (SMI) and substance use disorder (SUD) within San Bernardino County.

CHOICE is funded through the Community Corrections Partnership (CCP) Behavioral Health allocation of AB 109 funding, serving Probation clients located throughout the West Valley Region, Central Valley Region, and High Desert Region of the County.

REALIGNMENT SERVICES PROVIDED:

- **Day Reporting Centers:** The CHOICE program is co-located in the three County Probation Day Reporting Centers (DRC) in Fontana, San Bernardino, and Victorville. CHOICE also offers intensive mental health treatment for Probation clients identified as needing a higher level of care in the Adult Justice Involved Program Services (AJI) Clinic, located in Colton.

The CHOICE program is designed to enable “whole-person care” in a single, convenient location for Probation clients with mental health needs. Probation and the CHOICE program work collaboratively to ensure clients receive optimal results with minimal access barriers and a reduced risk of recidivism, while addressing each client’s mental health, substance use, case management needs, and housing. Additionally, the efforts of the CHOICE program support justice involved individuals by assisting and encouraging seamless transitions into their communities, promoting overall health and success for each client served.

Mental health services include, but are not limited to, screening and assessment, development of individualized recovery plans, individual and group therapy, crisis intervention, and case management services. Additionally, SUD services include, but are not limited to, screening and assessment, treatment plan development, individual and group counseling, relapse and recovery support, case management support, and linkage to appropriate levels of care.

- **Barstow Probation Office and Joshua Tree Probation Office:** For the Barstow CHOICE population, Victorville DRC staff continue to successfully screen and link clients to the Barstow Counseling Center for mental health and SUD services. Previous allocations of CCP funds for the Barstow CHOICE program were reincorporated into the overall CHOICE program to allow for continued service delivery for the AJI population in Barstow. The Joshua Tree Probation Office offers SUD Supplemental Services, which include an Alcohol and Drug Counselor and a General Service Worker II.

ACCOMPLISHMENTS - Fiscal Year 2023-24:

- Achieved significant growth in staffing levels by successfully hiring and filling critical vacancies over the past year. This achievement ensured reliable program operations and enhanced our ability to meet client needs with continuity and quality care.
- DBH purchased 7 ADA accessible vans with CCP funds and have received 5 of the 7 vans.
- Increased support for unsheltered clients in obtaining and maintaining sustainable housing, significantly reducing the risk of recidivism among justice involved individuals experiencing homelessness. This accomplishment strengthened client stability and promoted long-term community reintegration.
- Successfully fostered stronger relationships with community partners, resulting in improved communication and resource sharing that significantly strengthened our case management efforts and provided more comprehensive support for clients.
- CHOICE referrals and active caseload continue to support Probation clients in need of mental health and SUD treatment. Furthermore, CHOICE was able to successfully support the transportation needs of an increased number of clients actively participating in treatment.

FY 2023--24 CHOICE MH Mental Health and SUD Data				
Month/Year	Number of Referrals	Mental Health Active Caseload	SUD Active Caseload	Client Transports
July-22	140	75	28	155*
August-22	196	88	18	155
September-22	174	88*	25	87
October-22	151	104	28	77
November-22	143	104*	29	85
December-22	102	104*	30	112
January-23	168	100	34	195
February-23	161	105	35	153
March-23	189	121	39	89
April-23	168	110	40	106
May-23	149	108	43	92
June-23	135	127	42	44
AVERAGE	156.3	102.8	33	112.5

*Estimated values

- The CHOICE program made significant strides in supporting individuals through comprehensive Mental Health (MH) and Substance Use Disorder (SUD) services during FY 2023-24. Below are the key highlights and achievements:
 - Group Sessions and Participation:
 - Mental Health Groups: A total of 380 mental health groups were conducted, involving 2,041 participants in group-based therapy and rehabilitation activities.
 - SUD Groups: CHOICE led 204 SUD-focused groups, providing recovery education and support to 1,099 participants.
 - Client Graduations: Throughout the year, CHOICE celebrated significant milestones for several clients who successfully completed their outpatient programs and recovery groups. These graduations are a testament to the dedication of both the clients and the CHOICE team in supporting their journey toward long-term recovery and personal growth.
 - Emergency Housing Support: CHOICE placed 210 clients in need of immediate housing into emergency shelter beds throughout the County, helping to stabilize individuals facing housing crises.

GOALS - Fiscal Year 2024-25:

1. Increase client retention rates by implementing enhanced engagement strategies that help ensure clients stay committed to their treatment plans.
2. Implement training resources for staff that focus on new treatment methodologies, ensuring CHOICE staff remain up to date with best practices in mental health and SUD treatment.
3. Enhance quality assurance in intake and assessment processes by reducing client wait times for initial consultations and follow-up appointments, ensuring increased timely access to services.
4. With the addition of Opioid Settlement Funding, CHOICE San Bernardino DRC will be expanding its service provision to include an outpatient SUD treatment clinic to provide care coordination and recovery services to those Probation clients with a SUD need or co-occurring diagnosis.
5. Continue to assist clients with obtaining and maintaining sustainable housing for 95% of those unsheltered to decrease the potential for recidivism in the justice involved homeless population.
6. Hire and fill vacancies to maintain 80% of staffing over the next year.

SECTION 5

SHERIFF/CORONER/PUBLIC ADMINISTRATOR

Since the passage of AB 109 in 2011, the San Bernardino County Sheriff/Coroner/Public Administrator (Sheriff) jail system has continually worked to improve custodial, medical, mental health and rehabilitative services for the incarcerated population. The County's jail system has dramatically increased both internal and contract staff across the spectrum of services to ensure incarcerated individuals live in a safe environment, receive quality medical and mental health services and have access to resources needed to create the greatest possibility for successful reentry to our shared communities. The Sheriff has increased homeless and mental health outreach services and provides throughcare psychotherapeutic services to justice involved individuals through a collaboration with the Family Attachment Interventions Through Healing Solutions (FAITHS) program, a partnership between the Sheriff and three area universities.

In July of 2021, the Sheriff formed the Community Service & Reentry Division (CSRD) as a hub for all services related to rehabilitation and reentry from the correctional system and to provide support and treatment for those experiencing homelessness and living with serious mental illness that is untreated or undertreated. CSRD has grown dramatically since inception and will continue to grow in the years to come as the Sheriff works to expand the Department's reach and impact with these hardest to serve populations.

Highlights - Fiscal Year 2023-24:

- **Mental Health Services**

One of the challenges the Sheriff faces is the increased need for mental health services within the correctional system. Since 2016, the Sheriff has contracted with Liberty Healthcare Corporation (Liberty) to provide correctional mental health services in detention centers.

In 2023-24, West Valley Detention Center (WVDC) designated over 1,100 beds to house seriously mentally ill inmates. With a rated total capacity of 3,344 beds, 33% (1,120 beds) of WVDC's housing is designated for inmates with mental health needs, including seriously mentally ill (SMI) inmates. Starting in 2022, Liberty staff focused on enhancing and improving the delivery of mental health services with a specific emphasis on providing services in a private, confidential setting. In addition, Liberty enhanced a variety of other program elements, including comprehensive treatment plans for all inmates receiving mental health services, modifying the discipline process to permit additional consideration of mental health issues when determining sanctions, ongoing expansion of available mental health services, and finally, an improved, structured approach to ongoing quality improvement plans. To accomplish this, a series of Continuous Quality Improvement studies have been implemented to develop best practices

as the population of inmates with mental health needs continues to grow each year. Liberty has also expanded recruitment efforts to fill vacant mental health positions, and as of 2024, has successfully filled all of their vacancies.

The Sheriff received additional AB 109 funding in 2022-23 to provide safety staffing for mental health appointments and structured programming for SMI inmates in detention facilities and to provide medical transportation. WVDC currently has one Sergeant, and 36 Deputies specifically designated to facilitate mental health programming and services to mentally ill inmates.

- **Centralized Classification Unit (CCU) and Population Management**

The Centralized Classification Unit (CCU) is responsible for population management within the County jail system. CCU is preparing for the challenges resulting from continuing increases in the number of incarcerated individuals with serious mental illness and possible changes to inmate populations should Proposition 36 pass in November 2024. Mental illness amongst the incarcerated population has shown significant increases over the last few years with many County jail beds being designated as mental health housing at times, therefore CCU will continue to work with mental health staff to assist with housing inmates in mental health beds until they are stable enough to return to general population. CCU is also preparing for a potential increase in felony bookings across the jail system should Proposition 36 pass and will continue to monitor and plan for inmate population changes that could follow this significant legislative change.

Prior to AB 109, the County jail system housed lower-level inmates with few or no violent convictions. These inmates were typically housed in dormitory style housing units and required less deputy supervision. After the passage of AB 109, inmate populations began to shift with more violent and more criminally sophisticated inmates – often those previously sent to state prison – now being housed in County jails. As these inmates began filling County jail beds, particularly those in dorm style housing units, assaults by inmates against other inmates and against staff became more prevalent. This trend led the Sheriff to recognize the need for more cell-style housing units to accommodate the changing jail population.

Between 2020-21 and 2022-23, the County jail system was dramatically impacted by the COVID-19 crisis. The Sheriff continually adapted to ever-changing COVID-19 protocols, both legislative and those determined by medical staff, to create the safest possible living environment for incarcerated persons during a pandemic period. This included the creation of a reception center that allowed new inmates to be observed for several days to ensure they were COVID-19 free and isolation areas to house those who tested positive for the virus. This process took many housing areas out of service for other needs and dramatically impacted every jail facility in the County. As the COVID-19 crisis

has waned, the reception center housing was determined to no longer be necessary and isolation cells have been consolidated into small, specific areas of the facilities. These changes have allowed several housing segments to be reopened for other housing needs.

During 2023-24, the Sheriff began the planning process to temporarily close the Glen Helen Rehabilitation Center (GHRC) and move all inmates housed at the facility to other jails. This inmate realignment will be completed in 2024-25 when the last inmates from GHRC – and most GHRC staff – will be moved to other facilities throughout the County. With these moves, medical and mental health staff will continue to grow at the High Desert Detention Center (HDDC) to ensure the changing inmate population has access to quality medical and mental health services.

- **Custody Operations**

During 2023-24, the Sheriff continued efforts across the County's correctional system to realign staff and incarcerated persons and move towards future modernization of the Glen Helen Rehabilitation Center (GHRC).

The High Desert Detention Center (HDDC) received additional staffing needed to move closer to fully opening the facility. Staffing added to HDDC included:

- One (1) Lieutenant
- Five (5) Sergeants
- One (1) Corporal
- Twenty (20) Deputies
- Ten (10) Sheriff's Custody Specialists

As staffing was added to HDDC, the process to temporarily close GHRC began. Incarcerated persons were consolidated into the Sheriff's three other detention facilities to allow GHRC to be fully vacated in 2024-25 to allow for the facility to undergo significant modernization upgrades.

During 2023-24, the Department finalized a contract for the installation of body scanners across the correctional system. These body scanners provide for an additional layer of protection from individuals bringing drugs or other contraband items into the facility, increasing overall safety for staff and inmates. The Sheriff has also implemented a robust Narcan training program, and Narcan has now been made available to all trained staff across the correctional system. By 2024, Narcan had been administered 72 times to potential overdose victims with 70 full recoveries.

During 2023-24, all AB 109 related custody goals, as listed below, have been met. The first goal was to establish a reserve for the future construction of a new infirmary. This reserve was established, additional funding for this project has been allocated, and a feasibility study is underway. The second goal was to

purchase a new prisoner transportation bus, which was accomplished and put into service during 2023-24.

The final custody related goal, to fully staff and expand service at the High Desert Detention Center is underway and is detailed above.

GOALS – Fiscal Year 2024-25

During 2024-25, custody operations will strive to meet the following goals:

1. **Add one or more portable buildings to HDDC** - Begin the process of purchasing and installing a multi-use portable building on the campus of HDDC to provide additional space for medical and mental health staff and rehabilitative programming.
2. **Continue to build a reserve fund for a new infirmary** - Add available funding to the existing reserve set aside for construction of a future infirmary. This reserve has been established and a feasibility study for this project is currently underway.
3. **Secure funding to support future rehabilitative housing and programming** - Allocate funding to support the construction of new, or redevelopment of existing, space on the GHRC campus to support potential reentry housing, vocational or classroom training space and offices used to support therapeutic staff, social workers, counselors and other staff assigned to reentry services.
4. **Work towards implementation of technology-driven visiting spaces for specific uses** - Installation of private booths to be used for web or other technology-based visitation between inmates and medical staff, mental health staff, attorneys and programming staff, including the necessary technological infrastructure to support these improvements.
5. **Community Service and Reentry Division**
On July 3, 2021, the Sheriff formed the Community Service and Reentry Division (CSRD). CSRD aims to look at rehabilitation holistically, offering intensive psychotherapeutic, vocational, and self-development programming to incarcerated persons, as well as providing formerly incarcerated persons with continued programming and services following their return to the community. CSRD also oversees community-based outreach teams who work with the unhoused and seriously mentally ill populations across the County.
6. **Family Attachment Intervention Through Healing Solutions (FAITHS)**
In 2020-21, the Sheriff partnered with three area universities to bring the Family Attachment Intervention Through Healing Solutions (FAITHS) program to the incarcerated and justice involved population. FAITHS operates under the umbrella of CSRD and delivers evidence-based, psychotherapeutic rehabilitative programming to the justice involved population, both during incarceration and following their return to the community, and to out-of-custody individuals sentenced by the courts to participate. While the Inmate Welfare Fund initially funded FAITHS, this program is now supported by AB 109 funding with Inmate

Welfare funding serving as a backup only for program expenses that exceed allocated AB 109 funding.

A 2023-24 goal specific to the FAITHS program was to increase the number of clinical and support staff working for the program to increase services provided to clients. FAITHS was successful in achieving this goal and added one clinical service supervisor and one clinical service practitioner, plus two research assistants, to their team. The program also staffed previously vacant positions used to supervise child development and parenting programs offered to incarcerated parents. With this additional staff, FAITHS dramatically increased the number of clients served, from 549 in 2022-23 to 1,091 in 2023-24. FAITHS programs/courses vary based on each participant's needs and include reentry services such as the Custody to Community (C2C) program, Trauma Recovery and Family Relations classes, Teaching and Loving Kids (TALK) program, pregnancy support programs, and more.

In 2022, several FAITHS staff were certified as Ohio Risk Assessment System (ORAS) Lead Trainers and have certified over 50 staff members on the use of ORAS. FAITHS continues to train incoming interns and interested Sheriff staff to promote assessment sustainability into the future. During 2023-24, CSRD staff began working with custody and classification staff to add the ORAS intake screening tool to the booking process for all new arrestees. Doing so will provide staff with a comprehensive data set on the rehabilitative needs of all persons entering the County correctional system.

During 2022-23, the FAITHS/CSRD partnership was selected in a national level, competitive process to serve as a Criminal Justice Mental Health Learning Site by the Council of State Governments Justice Center and the Bureau of Justice Assistance. This program officially launched in 2023-24 and, as one of only ten programs selected from across the nation, the FAITHS/CSRD partnership will now be showcased at a national level and serve as a model for others on effectively working with the mental health impacted, justice involved population.

In 2024-25, CSRD received additional funding to increase the total number of staff assigned to the Homeless Outreach Proactive Enforcement (HOPE) team by two additional Deputy Sheriff positions. The staffing expansion allowed HOPE to form a second full-time team with one team serving the Valley Region and one team serving the High Desert region of the County. Licensed mental health staff from the Department of Behavioral Health (DBH) were also added to the Sheriff's outreach teams to provide higher levels of mental health care to individuals contacted in the field.

The Sheriff had a significant role in developing and implementing the County's Laura's Law processes in partnership with DBH. Laura's Law allows for court compelled mental health treatment for the most seriously mentally ill individuals

who are treatment resistant, have a history of violence or incarceration, and meet other specified criteria. To date, over 50 Laura's Law investigations have been completed by CSRD and, as a result, approximately 40 individuals have been referred to DBH for further services and engagement. Two individuals are now in the Laura's Law court process and moving towards possible conservatorship.

During 2023-24, CSRD launched the first Community Outreach And Support Team (COAST) within the Sheriff's jurisdiction. COAST is a collaborative team involving one Sheriff's Deputy, one Firefighter-Paramedic with a crisis response K9 and one DBH Social Worker. COAST responds to calls of individuals in mental health crisis and relieves patrol resources traditionally assigned to calls of this type while bringing mental health and supportive services to the individual in the field. To date, COAST has responded to approximately 250 calls involving individuals in mental health crisis and successfully resolved all without a single force incident occurring.

During 2023-24, CSRD finalized a contract with Helping Hearts California to provide post release housing and mental health recuperative care services to qualified formerly incarcerated persons. Services provided by Helping Hearts California are paid for using Medi-Cal, with bridge and supportive funding from the Inmate Welfare fund resulting in no direct cost to residents of the county.

In 2023-24, CSRD added new or expanded programs, including:

- Addition of four Clinical Therapists to the Innovative Remote Onsite Assistance Delivery (InnROADS) program, a partnership between the Sheriff, DBH, the Department of Public Health and the Department of Aging and Adult Services. A part-time Clinical Therapist from DBH was also added to the HOPE team. Additional DBH licensed mental health professionals, including a Psychiatric Technician position and a Nurse Practitioner, were added in support of the teams through DBH to allow for delivery of high-level mental health care, including prescription and administration of medications in the field, to those most in need.
- Expansion of both high school and vocational training programs for the incarcerated population. As a result of internal data collection by CSRD staff, it was found that approximately 60% of the incarcerated population in San Bernardino County that sought rehabilitative services did not graduate high school. Additional high school teaching staff were added to the Division and incarcerated student enrollees have grown 348% between 2020-21 and 2023-24 while graduation rates have increased 640% during the same period. Vocational training

programs were also added to two facilities that previously did not offer them.

- In partnership with Five Keys Charter Schools and the Juilliard School of Music, CSRD introduced *Project Music Heals Us* to the jail system. The six-week program provides basic music theory and education to incarcerated students.
- As a direct result of AB 109 funding, FAITHS increased clinical and support staff and has dramatically increased client participation from 250 participants in 2020-21 to 1,091 participants in 2023-24. FAITHS was also able to fully open their community rehabilitation site in 2023-24 and is now offering services to formerly incarcerated persons and individuals referred directly to their programs through the court process.
- Other accomplishments completed during 2023-24 include formally launching the Acute Incarceration Management (AIM) program, designed using a sequential intercept model to engage high utilizers of the justice system and divert them into housing and treatment services; adding a General Educational Development (GED) program for individuals with short custody stays or who prefer a GED path in lieu of a full diploma program; adding additional drug and alcohol counseling staff to CSRD; and adding one (1) Recreational Therapist to CSRD to provide services to intellectually and/or developmentally disabled inmates.

GOALS - Fiscal Year 2024-25:

During 2024-25, CSRD will continue to work to expand services offered to the incarcerated population and those around our shared communities experiencing homelessness, untreated mental illness and those suffering from severe substance use disorders. CSRD staff will work diligently to align the goals of Division operations with the larger goals of the Sheriff and the County and strive to make San Bernardino County a better and more prosperous place for all residents. CSRD specific goals for 2024-25 include:

1. **Secure needed AB 109 funding to fully support the FAITHS program, expand FAITHS services and add additional empirical research to the evaluation of program efficacy.** To meet this goal, FAITHS staff will continue to work with the District Attorney, Public Defender and the courts to offer psychotherapeutic rehabilitation services to incarcerated, formerly incarcerated and justice involved individuals diverted into out-of-custody programs. FAITHS

staff will also work with the California State San Bernardino Institutional Review Board (IRB) to conduct university backed studies of program efficacy to allow for unbiased review and modification of programs, as required.

2. **Evaluate the use of Inmate Welfare Funding to ensure long term sustainability.** To meet this goal, CSRSD staff will work with Sheriff's Executive Staff and the Bureau of Administration to identify costs within the custody operations of CSRSD that are Title 15 eligible and have other appropriate funding sources. Doing so will allow IWF funding to be more directly allocated to rehabilitative programming or purchases in the future that directly impact the health, education and welfare of the incarcerated population in compliance with Penal Code Sections 4025 and 4025.5.
3. **Continue outreach efforts to work with the unhoused, seriously mentally ill, and justice involved populations and strengthen the use of Laura's Law across the County to move individuals who meet specific criteria into court ordered treatment and/or conservatorship.** To meet this goal, CSRSD will continue outreach and in-reach efforts across the County and begin partnering with individual city police departments on implementing Laura's Law processes within their jurisdictions. CSRSD and partner agencies will continue to provide Laura's Law training to government and community partners.
4. **Partner with the Department of Behavioral Health to develop business processes and implement a collaborative SB 43 program across the County.** On October 10, 2023, the Governor signed Senate Bill (SB) 43, which made substantive changes to the Lanterman-Petris-Short (LPS) Act. SB 43 amended the LPS Act's definition of "gravely disabled" to include a condition in which a person, as a result of a severe substance use disorder, is unable to provide for their own personal safety or necessary medical care. An SB 43 program will allow staff to place individuals who are gravely disabled, as a result of severe substance use disorders, under an involuntary hold and move these individuals toward compelled substance use disorder treatment.
5. **Modernize and broaden data collection and analysis efforts.** In collaboration with the Department's Technical Services Division (TSD), CSRSD will modernize data collection and analysis tools including the possible use of artificial intelligence. Additional layers of data collection, including at jail intake and release, will be considered for feasibility. More robust and detailed data collection and analysis will allow for the development of more effective new programming and as needed, modification of existing programming.

SECTION 6
DISTRICT ATTORNEY'S OFFICE

Since the passage of AB 109 in 2011, the responsibilities of the San Bernardino County District Attorney's Office increased significantly.

Highlights – Fiscal Year 2023-24

Additional Staffing due to Increased Litigation

The District Attorney's Office (DA) continues to face challenges in meeting AB 109 requirements for Post Release Community Supervision (PRCS) and Parole Revocation Hearings. The volume of these hearings steadily has increased following the passage of AB 109 in 2011. As the DA reported in 2012, the average number of hearings was 155 per month. In 2013, it more than doubled to 365 hearings per month. After July 1, 2013, when parole revocation became an activity handled by the DA, the department started to experience increases averaging over 385 monthly hearings. These cases have continued to increase annually, as have caseloads resulting from individuals previously sentenced to prison who now receive probation or County prison sentences. Since 2012, the DA has added positions such as deputy attorneys, paralegals, investigators, victim advocates, clerical and support staff. Many of the additional clerical and support staff were approved in January 2022. FY 2023-24 saw additional implementation of staff addressing the increased workload and providing needed services.

In 2023-24, the DA was able to keep up with the increased workload created by AB 109. For example, the Office Assistant III staff assisted victims of crime through various processes, including processing documents for reimbursements due to victimization. While case filings are increasing, cases are not settling at the same rate as had occurred before the passage of AB 109. Specifically, due to jail overcrowding, defendants and their attorneys opt to take cases to trial or further litigate matters, possibly with the knowledge of limited available jail space. At times, matters will progress to trial simply because of disagreements between parties, such as sending a defendant to state prison versus County jail/prison. Staff assisted victims through these challenges.

In January 2022, clerical staff were reorganized, which allowed the DA to meet Penal Code Section 1054 et seq. requirements to provide discovery to defense counsel.

The DA continues to provide support to victims of crime through its Victim Advocates, who provided support to victims of crime both in-court and in other capacities. With the jail overcrowding described above, defendants in cases involving victims of crime that would normally be housed in state prison can now potentially be sent to County prison. This increased population in local jails means that in cases of traditionally lower-severity victim crimes (such as many domestic violence cases), defendants are released sooner than they would otherwise have been prior to the imposition of AB 109. Victim Advocates within the DA spent additional time explaining court processes, the status (i.e., capacity issues) of the jail system, and the likelihood of defendants being released earlier, as a result. Additionally, Victim Advocates assisted victims of crime in registering for the

National Victim Notification Network (VINELink) program. Victim Advocates currently process more claims for assistance in shorter timeframes than they have done in the past (including processes for relocation of victims and other such services), given the possibility of early releases for defendants.

The DA continues to expand its police-based victim advocacy program by assigning advocates to city police departments and with Sheriff because the Sheriff does not employ their own advocates. This program has allowed the DA to provide services to victims of crime sooner than in the past.

GOALS - Fiscal Year 2024-25

Further assistance for Victims

The DA will continue to work on steps already taken to locate and reestablish contact with victims of crime to distribute stale-dated Court-ordered restitution collected from defendants. Over time, contact with victims can be lost when victims change names and move locations without leaving a forwarding address. The DA has been coordinating with the Auditor-Controller's Revenue Recovery Division to identify outstanding restitution due to victims of crime, conducting research to locate victims, and arranging for victims to receive the restitution funds.

The DA will continue development of a portal to its case management system for applicable County departments to research victims' contact information and for victims to provide their current contact information. Part of the portal has been built for the Auditor-Controller's Revenue Recovery Division to research victim contact information. Updating their records will ensure victims continue to receive restitution that is owed to them by Court order. If the Auditor-Controller is not able to find them, the DA assists by conducting further research to find victims. The DA is still developing the aspect of the portal to enable victims to directly update their contact information and to receive notifications from the DA's office.

SECTION 7

PUBLIC DEFENDER

The Public Defender (PD) allocates its AB 109 funding to improve its client's ability to transition from County jail detention to the community. By strategically allocating human and technical resources, the PD seeks to avoid the release of clients into the community without access to appropriate resources and support services. To do so, PD attorneys identify vulnerable and underserved clients who may benefit from social services and support. Attorneys then refer each client to PD's social service practitioner team which coordinates with service providers, such as Behavioral Health, Probation, and Veterans Affairs to assist clients with accessing housing resources, substance abuse programs, transportation services, health care, and other support services. The process requires significant information sharing, which, in part, is coordinated by PD's Office Assistants. By prioritizing early needs assessments, PD staff work diligently to connect clients to services to prevent vulnerability impediment to success.

PD's commitment to holistic representation enables its clients to begin the process of change. The holistic and client-centered approach facilitates early needs assessments, allowing clients to benefit from support services, diversion programs, and other opportunities to exit the criminal justice system and regain stability in the community. Knowledgeable, responsive, and experienced PD staff improve client well-being and provide a roadmap to access social services that will decrease recidivism and improve the safety of our communities. Realignment funds the process of change within PD's office.

SECTION 8
SUMMARY

As the State of California continues to transition to local agency responsibility for monitoring populations historically supervised by state entities, the CCP will continue to address changes as needed with the funding provided. Undoubtedly, this is a population with diverse and complicated needs, which often requires more and varied resources than the historical local community corrections population. As such, the County CCP will continue to monitor and adjust opportunities to provide the best service to all residents of the County. By addressing the holistic needs of individual justice involved adults and providing them the services and supervision most amenable to the successful reintegration into the community, the CCP will continue to work together to balance public safety and reduce recidivism.

County agencies and community stakeholders collaborate to provide these services and have developed unique and evidence-based solutions. It is the goal of the CCP to assist all justice involved persons with respect, to offer focused and appropriate services, and provide the opportunity for individuals to succeed in a pro-social manner.