

**REPORT/RECOMMENDATION TO THE BOARD OF SUPERVISORS
OF SAN BERNARDINO COUNTY
AND RECORD OF ACTION**

August 19, 2025

FROM

NOEL CASTILLO, Director, Department of Public Works – Transportation

SUBJECT

Measure “I” Five-Year Capital Project Needs Analysis – Project List

RECOMMENDATION(S)

Adopt **Resolution No. 2025-187** approving the annual Measure “I” Five-Year Capital Project Needs Analysis – Project List for 2026-27 through 2030-31, Valley Major Streets, Valley Freeway Interchange, and the Victor Valley Major Local Highways Programs, identified in Exhibit A, attached to the Resolution.

(Presenter: Byanka Velasco, Assistant Director, 387-7906)

COUNTY AND CHIEF EXECUTIVE OFFICER GOALS & OBJECTIVES

Operate in a Fiscally-Responsible and Business-Like Manner.

Ensure Development of a Well-Planned, Balanced, and Sustainable County.

Pursue County Goals and Objectives by Working with Other Agencies and Stakeholders.

FINANCIAL IMPACT

Approval of this item will not result in the use of Discretionary General Funding (Net County Cost). The total cost of projects listed in the Measure “I” Five-Year Capital Project Needs Analysis (CPNA) Project List for 2026-27 through 2030-31 is \$62,561,009; of this amount, \$29,523,614 is the San Bernardino County Transportation Authority (SBCTA) Public Share contribution; \$16,190,525 will be funded by grant revenue from the federal Highway Bridge Program (HBP) assigned to the County for the Rock Springs Road Bridge Project. The remaining balance of \$16,846,870 is the Regional Transportation Development Mitigation Program developer fair-share contribution. The developer fair-share contribution is anticipated to be funded through development impact fees collected by the County, and/or a loan of local funds in anticipation of reimbursement from future collected regional development impact fees.

BACKGROUND INFORMATION

Adoption of the recommended Resolution approves the annual update to the Measure “I” Five-Year CPNA Project List for 2026-27 through 2030-2031 and authorizes the County to submit the updated list (attached to the Resolution as Exhibit A) to the SBCTA for allocation of Measure “I” Public Share contributions.

The County receives Measure “I” funds in the following manner:

1. Local Street Pass-Through funds – SBCTA receives the Measure “I” revenues and disburses this revenue to the County and the cities. The Department of Public Works (Department) administers the funds allocated to the County. These funds must be used within the subarea where they were collected and can be applied to eligible transportation

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purposes based on local priorities. The Department administers the County’s share of these funds. The County is required to adopt a resolution annually identifying projects for the Pass-Through funds, collectively referred to as the “Capital Improvement Plan” (Plan). The last annual Measure “I” Local Street Pass-Through Funds Five-Year Plan – Project List was approved by the Board of Supervisors (Board) on August 20, 2024 (Item No. 67).

2. Measure “I” Public Share contributions – these funds are spent on major streets, interchanges, and highways listed in the SBCTA Nexus Study. The SBCTA Nexus Study identifies transportation improvement projects needed on regional roadways to accommodate increased traffic generated from new development. These funds are administered by SBCTA and require a fair-share contribution from new development in the form of development impact fees (also known as the “Local Share”). The County is required under Measure “I” policies to adopt a resolution identifying a list of capital projects from the SBCTA Nexus Study on which the Local Share and the public share funds will be spent in the next five years. The project list for this program is the CPNA. Last year’s Measure “I” CPNA was approved by the Board on December 17, 2024 (Item No. 75).

The Measure “I” Five-Year CPNA Project List identifies County Nexus Study projects eligible for Public Share reimbursement under the Measure “I” Valley Major Streets, Valley Freeway Interchanges, and the Victor Valley Major Local Highways Programs, consistent with the SBCTA’s Nexus Study and the County’s Regional Transportation Development Mitigation Plan originally approved by the Board on December 5, 2006 (Item No. 57).

The Measure “I” CPNA Project List is comprised of projects in which the County is the lead agency for some or all phases and are anticipated to begin construction during the 2026-27 through 2030-31 period. The CPNA Project List is required to be updated annually and submitted to the SBCTA to support its decisions to appropriate and allocate Measure “I” funding to local jurisdictions. Submission of the CPNA Project List to the SBCTA also provides a means for the County to assure availability of its allocation of Measure “I” Public Share funds for County Nexus Study projects through 2030-31.

The Department prioritizes projects for inclusion in the CPNA based on needs-analysis, project readiness, and availability of funding. All projects in the CPNA were identified and included as part of the SBCTA 2009 Nexus Study and the County’s 2006 Regional Development Mitigation Plan, but were added to the CPNA at different times based on the availability of public and local funds and project readiness.

The CPNA Project List for 2026-27 through 2030-31 updates the previous year’s CPNA Project List by: (a) including projects that are incorporated in both the SBCTA’s Nexus Study and the County’s Regional Transportation Development Mitigation Plan that are scheduled to be underway by 2030-31; (b) updating project costs and allocations; and (c) removing projects that are complete and fully reimbursed by the Public Share (SBCTA). The 2026-27 through 2030-31 CPNA Project List updates are as follows:

Valley Major Streets Program:

- San Bernardino Avenue, from Cherry Avenue east to Fontana City limits, widen from 2-lanes to 4-lanes in the Fontana area (Second District). The project is in the environmental and preliminary design phases. The total project cost remains at the estimated cost of \$15.6 million. Costs will be updated as the project approaches the construction phase.

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- Cherry Avenue, from Merrill Avenue to Whittram Avenue, Grade Separation over the Burlington Northern Santa Fe railroad line in the Fontana area (Second District). The project remains on hold because of insufficient development impact fees collected in the County’s Regional Transportation Development Mitigation Program – Fontana Sphere of Influence account.
- State Street (Interim) Widening Project, from Adams Street north to Darby Street, east side only, widen and install sidewalk and Americans with Disabilities Act (ADA) curb ramps, in the Muscoy area (Fifth District). The project is in the final design phase with construction anticipated in Spring 2027. There is a slight increase in project design costs of approximately \$121,000, bringing the total project cost estimate to \$4,121,000.

Valley Freeway Interchange Program:

- There are no projects assigned to the County as a lead agency in this program.

Victor Valley Major Local Highways Program:

- Rock Springs Road Bridge No. 54C-670, over the Mojave River, Bridge Replacement Project, in the Apple Valley area (First District). Due to limited funding, the project is separated into two phases. Phase I of the project, which replaces a low water crossing with a two-lane bridge, is scheduled to begin construction in Summer 2025 and be completed in Winter 2026. The estimated total project cost for Phase I is \$27.4 million. Due to insufficient funding for Phase II, which consists of widening to add two additional lanes to the bridge and roadway, the project is on hold until funding is secured.
- Phelan Road Widening Project, from State Route 138 to Los Banos Avenue, in the Phelan area (First District), is in the development and Plans, Specifications and Estimate (PS&E) phases with an anticipated PS&E completion in Spring 2028. The total estimated cost for the project development and the PS&E phases remains at \$6.6 million. The project right-of-way phase is expected to commence in 2027-28 at a total estimated cost of \$2.5 million.

This item meets the County and the Chief Executive Officer’s goals and objectives of working with other agencies and stakeholders, and ensuring the development of a well-planned, balanced, and sustainable County by updating the Measure “I” 2026-27 through 2030-31 CPNA Project List and submitting the CPNA Project List to the SBCTA for the allocation of the SBCTA Public Share funds.

PROCUREMENT

Not applicable

REVIEW BY OTHERS

This item has been reviewed by County Counsel (Aaron Gest, Deputy County Counsel, 387-5455) on July 23, 2025; and County Finance and Administration (Kathleen Gonzalez, Administrative Analyst, 387-5412) on August 1, 2025.

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Record of Action of the Board of Supervisors
San Bernardino County

APPROVED (CONSENT CALENDAR)

Moved: Joe Baca, Jr. Seconded: Curt Hagman
Ayes: Col. Paul Cook (Ret.), Jesse Armendarez, Dawn Rowe, Curt Hagman, Joe Baca, Jr.

Lynna Monell, CLERK OF THE BOARD

BY 
DATED: August 19, 2025



cc: File - Transportation w/attach
MBA 08/22/2025