ORDINANCE NO. 4419

An ordinance of San Bernardino County, State of California, to repeal and add Chapter 83.07 of Division 3 of Title 8 of the San Bernardino County Code, relating to light trespass.

The Board of Supervisors of the County of San Bernardino, State of California, ordains as follows:

SECTION 1. The Board of Supervisors of San Bernardino County finds that:

- (a) Chapter 83.07 of Division 3 of Title 8 of the San Bernardino County Code currently sets forth the development standards for outdoor lighting by regulating glare. The Board of Supervisors finds that updated lighting standards are needed in order to more effectively prevent and regulate light trespass from one property onto another and to minimize light pollution in order to preserve views of the night sky, particularly in the Mountain and Desert regions of San Bernardino County where dark skies are fundamentally connected to community identities and local economies. This ordinance protects and promotes the public health, safety, welfare and quality of life of the citizens of the unincorporated San Bernardino County by establishing updated regulations and a process for review of outdoor lighting in order to accomplish the purposes and goals stated herein.
- (b) Properly noticed public hearings have been held before the Planning Commission and the Board of Supervisors of San Bernardino County pursuant to the State Planning and Zoning Law and the San Bernardino County Code.
- (c) The Board of Supervisors finds that there is no possibility that this ordinance may have a significant effect on the environment, and accordingly, finds that the ordinance is not subject to review under the California Environmental Quality Act (CEQA) pursuant to CEQA Guidelines, 14 California Code of Regulations, Section 15060, subdivision (c)(2) (the activity will not result in a direct or reasonably foreseeable indirect physical change in the environment) and Section 15061, subdivision (b)(3) (there is no

1	possibility the activity in question may have a significant effect on the environment).		
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3	SECTION 2.	Chapter 83.07 of Division 3 of Title 8 of the San Bernardino County	
4	Code is repealed.		
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6	SECTION 3.	Chapter 83.07 is added to Division 3 of Title 8 of the San Bernardino	
7	County Code to read as follows:		
8	CHAPTER 83.07:	LIGHT TRESPASS	
9	Section		
10	83.07.010	Title.	
11	83.07.020	Purpose.	
12	83.07.030	Definitions.	
13	83.07.040	Applicability.	
14	83.07.050	Valley Requirements.	
15	83.07.060	Mountain and Desert Requirements.	
16	83.07.070	Conflicts with Other Laws.	
17	83.07.080	Application of Ordinance to Legal Non-conforming Lighting.	
18	83.07.090	Enforcement and Penalties.	
19			
20	83.07.010 Title.		
21	This chapte	r shall be known as the "San Bernardino County Light Trespass	
22	Ordinance."		
23	83.07.020 Purpo	ose.	
24	The purpose	e of this chapter is to implement the goals and policies of the	
25	Countywide Plan and to protect and promote the public health, safety, welfare, and quality		
26	of life of the citizens and visitors of the County by establishing regulations and a process		
27	for review of outdoo	or lighting in order to accomplish the following:	

Minimize direct glare and prevent excessive lighting, thereby minimizing

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(a)

light trespass and pollution caused by inappropriate or misaligned light fixtures, and promoting common courtesy among neighbors.

- (b) Assist in the overall efforts by the County to preserve the night sky and thereby help preserve the County's rural quality of life and the scenic value of this desirable visual resource.
- (c) Promote wildlife habitation and migration by minimizing light trespass and pollution into and adjacent to habitat areas.
- (d) Provide sufficient lighting where it is needed to promote safety and security on public and private property.
 - (e) Allow flexibility in the style of outdoor lighting.
- (f) Provide standards for efficient and moderate use of lighting which balance energy use and economic impact.
- (g) Provide lighting standards that can evolve according to advancements in technology.
- (h) Promote lighting practices and systems which conserve energy, decrease dependence on fossil fuels and limit greenhouse gas emissions consistent with the California Global Warming Solutions Act and other applicable state and federal laws.

83.07.030 Definitions.

The definitions in this section are intended to apply to this chapter only. Any term or phrase which is not specifically defined herein shall have the definition as provided by Division 10 of the Development Code or elsewhere within the County Code. The following words and phrases are defined as follows:

"Directional lighting" means methods of directing light downward, rather than upward or outward, with the intention of directing light where it is needed.

"Foot-candle" (abbreviated 'fc') means a unit of illuminance defined as one lumen per square foot. One foot-candle is approximately equal to 10.76 lux.

"Fully shielded" means a light fixture constructed and installed in such a manner that all light emitted, either directly from the lamp or a diffusing element, or indirectly by

reflection or refraction from any part of the fixture, is projected below the horizontal plane through the fixture's lowest light-emitting part.

"Glare" means light or illuminance entering the eye directly from a light fixture or indirectly from reflective surfaces that causes visual discomfort, reduced visibility to a reasonable person, or is in violation of this chapter.

"Illuminance" means the intensity of light falling upon or hitting a given surface, and is measured in units of foot-candles or lux.

"**Kelvin**" means the measure of the color temperature of a light source. Warmer temperatures are a lower number, and cooler temperatures are a higher number.

"Lamp" means, in generic terms, a source of optical radiation (i.e., "light"), often called a "bulb" or "tube." Examples include incandescent, fluorescent, high-intensity discharge (HID) lamps, and low-pressure sodium (LPS) lamps, as well as light-emitting diode (LED) modules and arrays.

"Light pollution" means the unintended, adverse and/or obstructive effects from the use of outdoor light.

"Light source" means a light emitting portion of the luminaire and any diffusing elements and surfaces intended to reflect or refract light emitted from the lamp individually or collectively. Examples include a lamp, bulb, lens, highly reflective surface, or frosted glass.

"Light trespass" means artificial light or illuminance that falls beyond the property that it is located on.

"Lumen" means the unit of measure used to quantify the amount of visible light produced by a lamp or emitted from a light fixture (as distinct from "watt," a measure of power consumption).

"Lux" (abbreviated 'lx') means the unit of illuminance defined as one lumen per square meter. One lux is approximately equal to 0.093 foot-candle.

"Outdoor light fixtures" means outdoor electrically powered illuminating devices, lamps and similar devices, including solar powered lights, and all parts used to distribute

 the light and/or protect the lamp, permanently installed or portable; synonymous with "luminaires."

"Seasonal lighting" means temporary lighting displays installed and operated on a property, typically in connection with holidays or traditions. Lighting shall not be considered seasonal if the lighting display is installed or operated more than 30 days prior to a holiday or tradition, or more than 30 days after the holiday or tradition.

"Sky glow" means the brightening of the nighttime sky that results from scattering and reflection of artificial light by air molecules, moisture and dust particles in the atmosphere. Sky glow is caused by light directed or reflected upwards or sideways.

"String lights" means outdoor light fixtures or light source connected by freestrung wires or inside of tubing resulting in several or many points of light that are unshielded or partly shielded light sources.

83.07.040 Applicability.

- (a) Application. Except as provided in subdivision (c), the provision of this chapter shall apply to all outdoor lighting in the Valley region, as specified in section 83.07.050, and Mountain and Desert regions, as specified in Section 83.07.060. All outdoor light fixtures installed after the effective date of this ordinance shall comply with this chapter.
- (b) Non-conforming Lighting. Except as provided in subdivision (c), all outdoor light fixtures installed prior to the effective date of this ordinance are subject to the compliance period set forth in Section 83.07.080. Notwithstanding the compliance period, the following requirements shall be complied with immediately:
- (1) Outdoor light fixtures that have the ability to be redirected, shall be directed downward so as to minimize sky glow, glare and light trespass onto adjacent properties; and
- (2) Outdoor light fixtures that have adjustable dimmers with color temperature that exceeds 3,000 Kelvin shall be dimmed to 3,000 Kelvin or lower to minimize glare and light trespass onto adjacent properties.

- (c) Exempt Lighting and Activities. The following lighting and activities are not regulated by this chapter:
 - (1) Indoor lighting.
- (2) Lighting within the public right-of-way for the principal purpose of illuminating public streets or traffic control.
- (3) Lighting solely used to illuminate signs for which a permit has been received.
 - (4) Lighting solely used to illuminate address signs.
- (5) Construction or emergency lighting provided such lighting is temporary, necessary, and is discontinued immediately upon completion of the construction work or termination of the emergency.
- (6) Aircraft navigation lights such as those attached to radio/television towers and regulated by federal or state standards.
- (7) Short-term lighting associated with activities authorized by a valid temporary use permit, special event permit or film permit during the duration of the permit.
- (8) Outdoor lighting fixtures on facilities or lands owned, operated, or controlled by the United States Government or State of California.
- (9) Short-term lighting associated with recreational facilities for outdoor sport and recreational use. Recreational facilities shall not be illuminated unless the facilities are being utilized. The illumination shall be turned off no later than 11:00 p.m. or one hour after termination of the event and/or use, whichever occurs last.
 - (10) Seasonal lighting.
- (11) Outdoor lighting, or other facility lighting, for industrial facilities that conduct outdoor operations after sunset and before sunrise pursuant to a valid use permit, or other land use entitlement, or otherwise applicable law.

83.07.050 Valley Requirements.

This section provides standards for outdoor lighting in the Valley region of the County.

- (a) Light Trespass from Commercial or Industrial Use Prohibited. Outdoor lighting of commercial or industrial land uses shall be fully shielded to preclude light pollution or light trespass in excess of the maximum allowed foot-candles allowed by subdivision (b) on any of the following:
 - (1) An abutting residential land use zoning district;
 - (2) A residential parcel; or
 - (3) Public right-of-way.
- (b) Maximum Allowed Foot-candles. Direct or indirect light from any light source shall not cause light trespass exceeding five-tenths foot-candles when measured at the property line of a residential land use zoning district, residential parcel, or public right-of-way. Light levels shall be measured with a light meter, following the standard spectral luminous efficiency curve adopted by the International Commission on Illumination (CIE).

83.07.060 Mountain and Desert Requirements.

This section provides standards for outdoor lighting in the Mountain and Desert regions of the County.

- (a) Shielding Required. All outdoor light fixtures shall be fully shielded, installed and maintained in such a manner that the shielding does not permit light trespass in excess of amounts set forth in subdivision (f).
- (b) Light Pollution Standards. Light pollution and trespass shall be minimized through the use of directional lighting, fixture location, height and the use of shielding and/or motion sensors and timers in such a manner that the light source does not permit light trespass in excess of amounts set forth in subdivision (f).
- (c) Automated Controls. Automated control systems, such as motion sensors and timers, shall be used to meet curfew requirements set forth in subdivision (d). Photocells or photo controls shall be used to extinguish all outdoor lighting automatically when sufficient daylight is available. Automated controls should be fully programmable and supported by battery or similar backup.

- (d) Dark Sky Curfew. All outdoor lighting shall be extinguished by 11:00 p.m., close of business, or when people are no longer present in exterior areas, whichever is later, except for the following:
- (1) Lighting used for entry and exit points of a structure, parking areas, driveways and driveway ingress/egress points; or
- (2) Lighting activated by a motion sensor that extinguishes no later than five minutes after activation.
- (e) Lighting Color. The correlated color temperature of all outdoor lighting shall be 3,000 Kelvin or less except for seasonal lighting.
- (f) Allowable Light Trespass. Outdoor lighting shall not cause light trespass exceeding one-tenths foot-candles measured with a light meter oriented vertically or horizontally either at the property line of the adjacent property or measured from some other point on the property where light trespass may be reasonably determined to occur due to differences in property or improvement elevations.
- (g) Blinking, Flashing, or High Intensity Lighting. Permanently installed lighting that blinks, flashes or is of high intensity or brightness that causes a light trespass is prohibited.
- (h) Residential String Lights. Notwithstanding anything to the contrary, string lights may be allowed in outside dining areas, entertainment areas or used as landscape lighting in connection with a residential dwelling or use provided that all of the following conditions are met:
- (1) The correlated color temperature of the light sources does not exceed 3,000 Kelvin; and
- (2) The emission of no individual lamp in the string exceeds forty initial lumens, and the aggregate total of lumen output of such string lights used as outdoor light fixtures does not exceed 4,000 lumens.

83.07.070 Conflicts with Other Laws.

(a) Conflicts. In the event the provisions in this chapter conflict with federal or

state law, this section shall be applied in a manner intended to carry out all provisions of law to the maximum extent feasible. When there is an irreconcilable conflict between the provisions of this chapter and the requirements of federal or state law, the provisions of federal or state law shall prevail over the provisions contained in this chapter only to the extent necessary to avoid a violation of those laws.

(b) *Minimum Lighting Standards*. This chapter provides for minimum outdoor lighting standards. In order to further minimize light pollution and light trespass, nothing in this chapter shall prohibit the County from imposing standards that are more restrictive as a condition of approval for a discretionary land use. Nor shall this chapter prohibit a declaration of covenants, conditions and restrictions for private enforcement from further restricting lighting so long as it meets the minimum standards detailed in this chapter.

83.07.080 Application of Ordinance to Legal Non-conforming Lighting.

- (a) Compliance Period. Notwithstanding the provisions in Chapter 84.17 (Nonconforming Uses and Structures), a property owner shall comply with the requirements of this chapter by the compliance deadlines set forth in paragraphs (1) or (2). Any non-compliant lighting still in place after the compliance deadline shall remain extinguished at all times, except for lighting provided for security or safety purposes.
- (1) Outdoor lighting in commercial and industrial land use zoning districts shall comply within 18 months from the effective date of this ordinance.
- (2) Outdoor lighting in all remaining land use zoning districts shall comply within 24 months from the effective date of this ordinance.
- (b) Extension. Notwithstanding subdivision (a), a property owner may submit a written request to the Director for an extension of the deadline, which shall clearly detail why an extension is needed. Upon demonstration of good cause for providing a property owner additional time to comply with the requirements of this section, the Director may extend the property owner's time to comply and/or may require a plan for compliance that requires partial compliance in advance of full compliance. For purposes of this section, the term "good cause" shall mean a significant financial or other hardship which warrants

an extension or conditional extension of the time limit for compliance established herein. In no instance shall the Director issue an extension of the compliance period in excess of one year. The decision of the Director shall be appealable pursuant to the same provisions and procedures as set forth in subdivision (a) of Section 81.02.020.

(c) Change of Use. If a property with non-compliant lighting changes use after the effective date, then all outdoor lighting shall be brought into compliance with this chapter, either by the property owner or tenant before the new use begins.

83.07.090 Enforcement and Penalties.

Any violation of the provisions of this chapter by any person shall be punishable in accordance with the provisions of Chapter 86.09 (Enforcement) of this Development Code and Chapter 2 (Violations and Enforcement) of Division 1 of Title 1 of the County Code.

SECTION 4. The Board of Supervisors declares that it would have adopted this ordinance and each section, sentence, clause, phrase, or portion of it, irrespective of the fact that any one or more sections, subsections, clauses, phrases or portions of it be declared invalid or unconstitutional. If for any reason any portion of this ordinance is declared invalid or unconstitutional, then all other provisions of it shall remain valid and enforceable.

SECTION 5. This ordinance shall take effect thirty (30) days from the date of adoption.

CURT HAGMAN, Chairman Board of Supervisors

1 2	SIGNED AND CERTIFIED THAT A COPY OF THIS DOCUMENT HAS BEEN DELIVERED			
3	TO THE CHAIRMAN OF THE BOARD			
4	LYNNA MONELL, Clerk of the Board of Supervisors			
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7				
8	STATE OF CALIFORNIA)			
9	SAN BERNARDINO COUNTY) ss.			
10	I, LYNNA MONELL, Clerk of the Board of Supervisors of San Bernardino County,			
11	State of California, hereby certify that at a regular meeting of the Board of Supervisors of said County and State, held on the 7 th day of December, 2021, at which meeting were present Supervisors: Col. Paul Cook (Ret.), Janice Rutherford, Dawn Rowe, Cur Hagman, Joe Baca, Jr. and the Clerk, the foregoing ordinance was passed and adopted			
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15	AYES: SUPERVISORS: Col. Paul Cook (Ret.), Janice Rutherford, Dawn Rowe, Curt Hagman, Joe Baca, Jr.			
16	NOES: SUPERVISORS: None			
17	ABSENT: SUPERVISORS: None			
18	IN WITNESS WHEREOF, I have hereunto set my hand and affixed the official sea of the Board of Supervisors this 7 th day of December, 2021.			
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20	LYNNA MONELL, Clerk of the			
21	Board of Supervisors of			
22	San Bernardino County, State of California			
23				
24				
25	Deputy			
26				
27				
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Approved as to Form:
STEVEN O'NEILL
Interim County Counsel
By:
By: JOLENA E. GRIDER Deputy County Counsel
Deputy County Counsel
Date:

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